

Message Text

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PAGE 01 STATE 146570
ORIGIN ACDA-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY: ACDA/ISP/REG:LFISCHER

APPROVED BY: ACDA/ISP/REG:LFISCHER

-----066980 240039Z /65

O 232034Z JUN 77

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW IMMEDIATE

S E C R E T STATE 146570

FOLLOWING REPEAT NATO 5823 SENT ACTION SECSTATE, SECDEF
INFO BONN, LONDON, MBFR VIENNA, GENEVA, USCINCEUR, USNMR SHAPE
22 JUN 77

QUOTE S E C R E T NATO 05823

GENEVA FOR SEABED DEL - SLOSS

E. O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: DRAFT GUIDANCE ON DATA DISAGGREGATION

REFS: A) STATE 118087 (DTG 231329Z MAY 77) (NOTAL),

B) STATE 142608 (DTG 201720Z JUN 77) (NOTAL),

C) NATO 5539 (DTG 171553Z JUN 77)

SUMMARY: INTERNATIONAL STAFF (IS) HAS NOW CIRCULATED A TEXT
OF DRAFT GUIDANCE TO THE AHG ON DATA DISAGGREGATION. THE
TEXT IS THE RESULT OF CLOSE CONSULTATIONS AMONG KEY DELEGA-
TIONS AND IS. THIS MESSAGE DESCRIBES THE MAIN FEATURES
OF THE DRAFT GUIDANCE, AND TRANSMITS THE TEXT. THERE ARE
ONLY TWO BRACKETED ISSUES IN THE TEXT: THE QUESTION OF
WHETHER "OTHER PERSONNEL" NOT INCLUDED IN MAJOR UNITS SHALL
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BE SUB-DIVIDED BY NATIONALITY; AND THE QUESTION OF PHASE II
REDUCTION COMMITMENTS. WE CONSIDER THAT THE UNBRACKETED
TEXT IS SUBSTANTIALLY CONSISTENT WITH OUR INSTRUCTIONS.
ACTION REQUESTED: ANY COMMENT WASHINGTON WISHES TO OFFER
ON THIS TEXT, IF POSSIBLE IN TIME FOR SPC MEETING THURS-
DAY, JUNE 23. END SUMMARY.

1. THE TEXT OF DRAFT GUIDANCE TRANSMITTED BELOW OMITTS CERTAIN FEATURES OF THE FRG PROPOSAL, I. E., THERE IS NO STATEMENT OF GENERAL PRINCIPLES, NO PROHIBITION ON AHG REFERENCE TO NATIONAL SUB-TOTALS, AND NO ARGUMENTS WHICH THE AHG MUST USE TO REFUTE EASTERN ATTEMPTS TO ADD UP NATIONAL SUB-TOTALS. FRG REP CITRON WAS WILLING TO TRY THE PRESENT TEXT ON BONN WITHOUT THESE ELEMENTS. IN ADDITION, CITRON CONFIRMED THE EARLIER INDICATIONS OF FRG READINESS TO DROP THE REQUIREMENT THAT THE EAST LIST THE LOCATION OF MAJOR UNITS. THERE IS IN FACT NO REQUIREMENT IN THE GUIDANCE EVEN THAT THE AHG LIST MAJOR WESTERN UNITS FROM NORTH TO SOUTH, BUT WE ASSUME THE FRG WILL INSIST ON THIS WITHIN THE AHG IN ORDER TO AVOID LISTING TOGETHER THE DATA ON ALL FRG MAJOR UNITS.

2. THE FIRST SENTENCE OF PARA ONE STATES THE PURPOSE OF THE DATA EXCHANGE, I. E., TO CLARIFY THE EXISTING DISCREPANCIES. CITRON THOUGHT THIS WOULD BE USEFUL IN HELPING BONN DO WITHOUT INCLUSION OF EXTENSIVE GENERAL PRINCIPLES IN THE GUIDANCE.

3. SUB-PARAS A AND B OF PARA 1, DESCRIBING THE DISAGGREGATION OF MAJOR UNITS IS BASED ON PARA 10, REF A. THE SQUARE BRACKETS IN SUB-PARA B OF COURSE FLAG THE "OTHER PERSONNEL" ISSUE.

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4. THE FINAL PART OF PARA 1 IS ON DIVISIONAL DATA. IT IS WORDED TO GIVE THE AHG A LARGE DEGREE OF FLEXIBILITY IN PRESENTING THE NOTION OF A DIVISIONAL EXCHANGE TO THE OTHER SIDE. ALL THAT THE AHG IS REQUIRED TO STATE IS A WILLINGNESS TO EXCHANGE DIVISIONAL DATA LATER ON. FRG DELEGATION BELIEVES BONN WILL INSIST AT A MINIMUM ON INDICATING SUCH WILLINGNESS IN THE INITIAL PRESENTATION. UK REP JANVRIN, IN THE DISCUSSIONS AMONG KEY DELEGATIONS, SUGGESTED LANGUAGE TO MAKE CLEAR THAT ONLY DATA ON "SELECTED" DIVISIONS WOULD EVENTUALLY BE EXCHANGED. HOWEVER, CITRON THOUGHT THAT THE PRESENT WORDING LEFT IT OPEN TO THE AHG WHETHER DATA ON ALL DIVISIONS OR ONLY SELECTED DIVISIONS WOULD BE EXCHANGED, AND THAT IT WOULD BE HARD FOR BONN TO ACCEPT LANGUAGE IN THIS GUIDANCE LIMITING THE EXCHANGE ONLY TO "SELECTED" DIVISIONS. THE REFERENCE TO "INDEPENDENT COMBAT FORMATIONS" IS INTENDED TO GIVE AHG TACTICAL FLEXIBILITY TO PROVIDE DATA ON FORMATIONS OF BRIGADE/ACR SIZE NOT SUBORDINATE TO DIVISIONS.

5. THE DRAFTING IN PARA 2 IS DESIGNED TO ENABLE THE AHG TO INDICATE TO THE EAST: A) A WILLINGNESS TO DISAGGREGATE AIR MANPOWER; AND B) THAT THIS WOULD BE UNDERTAKEN "AFTER

AN EXCHANGE" OF GROUND MANPOWER DATA. THIS LANGUAGE DOES NOT REQUIRE THE AHG TELL THE EAST, PER THE CURRENT FRG POSITION, THAT THE AIR MANPOWER EXCHANGE WOULD NOT BE UNDERTAKEN UNTIL ACTUAL COMPLETION OF THE DISCUSSION OF GROUND MANPOWER DATA. CITRON AGREED TO TRY THIS LANGUAGE ON BONN. IN ADDITION, IF THE EAST INSISTS ON SIMULTANEOUS EXCHANGE OF GROUND AND AIR DATA, THE AHG IS AUTHORIZED TO PROCEED WITH A SIMULTANEOUS EXCHANGE, AS REQUESTED PARA 1, REF B.

6. PARA 3 CONTAINS THE DISCLAIMER PREVIOUSLY REPORTED IN PARA 4, REF C, EXCEPT THAT THE FINAL UNBRACKETED SENTENCE IS MODIFIED AT FRG REQUEST, SO THAT INSTEAD OF REFERRING TO "ANY TABLING OF NATIONAL MANPOWER FIGURES", IT
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REFERS TO "ANY TABLING OF MANPOWER FIGURES WITH NATIONAL IDENTIFICATION". THE BRACKETS AROUND THE NOTE IN PARENTHESES FOR THE INFORMATION OF THE AHG FLAG THE ISSUE OF PHASE II REDUCTION COMMITMENTS.

7. THE ACTUAL DATA WOULD BE TRANSMITTED TO THE AHG EITHER IN ANNEXES TO THIS GUIDANCE OR IN SEPARATE GUIDANCE.

BEGIN TEXT:
ISD/153

MBFR: DATA EXCHANGE WITH THE EAST

THE ALLIED NEGOTIATORS ARE AUTHORIZED TO PROPOSE TO THE EAST THE FOLLOWING APPROACH TO AN EXCHANGE OF ADDITIONAL EASTERN AND WESTERN FOR FORCE DATA:

1. BOTH SIDES, AGREEING THAT THE PURPOSE OF A FURTHER EXCHANGE OF DATA OF THEIR FORCES IS TO CLARIFY THE EXISTING DISCREPANCIES IN THE DATA ALREADY AVAILABLE, WILL PRESENT SIMULTANEOUSLY ADDITIONAL DATA ON THEIR GROUND FORCE MANPOWER. IN PARTICULAR, THEY WILL

(A) LIST AND DESCRIBE THE MAJOR UNITS IN THEIR GROUND FORCES IN THE AREA OF REDUCTIONS; THE EAST WOULD LIST EACH OF THE ARMIES AND/OR EQUIVALENT PEACETIME LEVELS OF COMMAND, SUCH AS THE NSWP MILITARY DISTRICTS AND THE SOVIET NORTHERN AND CENTRAL GROUPS OF FORCES, WHILE THE WEST WOULD LIST EACH OF THE CORPS OF WESTERN DIRECT PARTICIPANTS;

FOR EACH FORMATION, THE OFFICIAL DESIGNATION, NATIONAL IDENTIFICATION AND STRENGTH AS OF 1ST JANUARY, 1976 WOULD BE GIVEN;

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(B) PROVIDE A FIGURE FIGURES AS OF 1ST JANUARY, 1976 ON ALL ACTIVE DUTY GROUND FORCE PERSONNEL OF EACH DIRECT PARTICIPANTS ON ITS SIDE IN THE AREA OF REDUCTIONS OTHER THAN THOSE CONTAINED IN THE FORMATION MENTIONED ABOVE.

THE ALLIED NEGOTIATORS MAY ALSO PROPOSE THAT BOTH SIDES AGREE TO EXCHANGE DATA DOWN TO THE LEVEL OF DIVISIONS, GIVING THE SAME INFORMATION AS FOR THE MAJOR FORMATIONS MENTIONED ABOVE, INCLUDING STRENGTH FIGURES FOR INDEPENDENT COMBAT FORMATIONS. IN ANY CASE, ALLIED NEGOTIATORS SHOULD STATE THEIR WILLINGNESS TO PROVIDE SUCH INFORMATION AT A LATER STAGE IF THIS PROVED TO BE NECESSARY TO OBTAIN FURTHER CLARIFICATION ON THE EXISTING DATA DISCREPANCIES.

2. ALLIED NEGOTIATORS SHOULD ALSO PROPOSE THAT ANY DISCUSSION OF DATA ON AIR MANPOWER SHOULD BE UNDERTAKEN ONLY AFTER AN EXCHANGE OF DATA ON GROUND FORCE MANPOWER HAS TAKEN PLACE. HOWEVER, IF THE EAST SHOULD REFUSE TO EXCHANGE DISAGGREGATED DATA ON GROUND FORCE PERSONNEL WITHOUT A SIMULTANEOUS EXCHANGE OF DISAGGREGATED DATA ON AIR FORCE PERSONNEL, THE ALLIED NEGOTIATORS SHOULD AGREE TO SUCH A SIMULTANEOUS EXCHANGE.

3. IF THE ALLIED NEGOTIATORS ARE SATISFIED THAT THE EAST IS WILLING TO ACCEDE TO AN EXCHANGE OF EASTERN AND WESTERN DATA AS PROPOSED BY THE WEST, ALLIED NEGOTIATORS SHOULD MAKE IT CLEAR THAT THE EXCHANGE WOULD BE SUBJECT TO THE FOLLOWING CONDITIONS:

--AS ALREADY AGREED BY BOTH SIDES, THE DISCUSSION OF DATA AND DEFINITIONS CONTINUES TO BE WITHOUT PREJUDICE TO THE OVERALL POSITION OF EITHER SIDE;

--THE DETAILED FIGURES TO BE PRESENTED ARE VALID ONLY FOR THE SPECIFIC POINT IN TIME INDICATED AND ARE TABLED ONLY IN ORDER TO ACHIEVE PROGRESS IN DATA DISCUSSIONS. THEREFORE, THEY CANNOT BE USED TO COMPUTE FUTURE REDUCTIONS AND/OR LIMITATIONS AND ARE CONSEQUENTLY WITHOUT PREJUDICE TO ANY

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DATA WHICH MIGHT FORM THE BASIS OF AN AGREEMENT. ALLIED NEGOTIATORS SHOULD ALSO MAKE IT CLEAR TO THE EAST THAT ANY TABLING OF MANPOWER FIGURES WITH NATIONAL IDENTIFICATION IS WITHOUT PREJUDICE TO THE WESTERN POSITION OF REJECTING LIMITATIONS ON NATIONAL FORCES EXCEPT ON THOSE OF THE US AND USSR.

(FOR THE INFORMATION OF THE AHG ONLY: COUNCIL GUIDANCE

CONTAINED IN PARAGRAPHS 34 OF C-M(73)83 AND 3 (LAST SENTENCE) OF C-M(75)75 AS WELL AS IN PARAGRAPH 28 OF C-M(73)83 REMAINS IN FORCE.)

4. ONCE A SATISFACTORY AGREEMENT ON THE APPROACH TO A DATA EXCHANGE IS REACHED, ALLIED NEGOTIATORS MAY PRESENT THE DATA CONTAINED IN ANNEX I (GROUND FORCE MANPOWER) AND, EVENTUALLY, ANNEX II (AIR FORCE MANPOWER).
END TEXT. STREATOR

UNQUOTE CHRISTOPHER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DATA, INFORMATION EXCHANGE, ALLIANCE, NEGOTIATIONS, FORCE & TROOP LEVELS, MUTUAL FORCE REDUCTIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 23-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE146570
Document Source: CORE
Document Unique ID: 00
Drafter: ACDA/ISP/REG:LFISCHER
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
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Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
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Legacy Key: link1977/newtext/t19770624/aaaaauqv.tel
Line Count: 235
Litigation Code IDs:
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Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 9debce77-c288-dd11-92da-001cc4696bcc
Office: ORIGIN ACDA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 77 STATE 118087
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28-Oct-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2049933
Secure: OPEN
Status: NATIVE
Subject: MBFR: DRAFT GUIDANCE ON DATA DISAGGREGATION
TAGS: PARM, NATO
To: MOSCOW
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/9debce77-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009